

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

DCI/IC-76-1241

MEMORANDUM FOR: Members of the Committee on Foreign Intelligence
SUBJECT : CFI Directives

1. In response to the Committee decision at its meeting of 18 February to issue, as appropriate, Committee on Foreign Intelligence Directives (CFIDs), attached are three suggested CFIDs for your consideration at the 25 February meeting.

2. CFID No. 1, Issuance of Committee on Foreign Intelligence Directives (CFIDs)

a. As drafted, CFID No. 1 would set up a series of CFIDs geared to the responsibilities assigned to the CFI in the Executive Order of 18 February. A standard dissemination would be used.

b. An alternative would be to base the CFID numbering and subject categories on the existing NSCID series. This is not recommended.

c. Another alternative deserving consideration would be issuance of CFIDs in a chronological numbering system, regardless of subject. This would facilitate use of CFIDs as action memoranda, with dissemination varying according to the subject of the CFID.

3. CFID No. 2, Continuity of Effort in Intelligence Community Activities

a. The proposed CFID calls for continued functioning of the USIB and its committees pending the establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in the Executive Order of 18 February.

b. The primary purpose of this CFID is to eliminate any uncertainty which might now exist. The White House Fact Sheet issued along with the Executive Order stated that USIB had been abolished, but this is not mentioned in the E.O. itself. Until NSCID No. 1, which established the USIB, is formally reissued and the existing version rescinded, it could be argued the legal basis for the USIB continues.

4. CFID No. 3, Intelligence Research and Development Council (IR&DC)

a. Since existence of the CFI eliminates the need for an Intelligence Resources Advisory Committee (and the White House Fact Sheet listed the IRAC as having been abolished), the Intelligence Research and Development Council which supported the IRAC no longer has a parent organization.

b. The sentiment throughout the Intelligence Community has been that the IR&DC represents a very worthwhile activity which should be kept in existence.

c. The proposed CFID No. 3 would make the IR&DC, with its existing functions and membership, a subcommittee of the CFI. The Executive Order of 18 February authorizes the CFI to establish subcommittees.

d. Because of the high-level membership of the IR&DC it was considered appropriate to have the Council report directly to the CFI.

e. An alternative would be to defer any action re the IR&DC until decision has been reached as to the successor to USIB, and then decide whether to make the IR&DC a committee reporting to the USIB-successor or directly to the CFI.

f. Since so much of the activity of the IR&DC involves consideration of resources needed for research and development, making it a subcommittee of the CFI was considered appropriate.

Samuel V. Wilson
Lieutenant General, USA
Deputy to the DCI for the
Intelligence Community

Attachments:
as stated

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/1

ISSUANCE OF COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVES (CFIDs)

(Effective February 1976)

Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, provision is hereby established for the promulgation of Committee on Foreign Intelligence Directives (CFIDs) in the following series:

- CFID 1/ - General
- CFID 2/ - National Foreign Intelligence Program
budget preparation and resource allocation
- CFID 3/ - Collection and production of national
intelligence
- CFID 4/ - Management of the National Foreign
Intelligence Program
- CFID 5/ - National/tactical intelligence relationships
- CFID 6/ - Guidance to ensure compliance with policy
directions of the NSC

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/2
CONTINUITY OF EFFORT IN INTELLIGENCE COMMUNITY ACTIVITIES
(Effective February 1976)

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, and in the interest of assuring a continuity of effort in Intelligence Community activities, provision is hereby made for temporary continuation of the United States Intelligence Board and its supporting committees.
2. The Executive Order provides (paragraph 3(b)(4)) that the Committee on Foreign Intelligence shall establish such subcommittees as it deems appropriate to ensure consultation with members of the Intelligence Community on policies and guidance issued by the Committee.
3. The Executive Order also provides (paragraph 3(d)(1)(xiv)) that the Director of Central Intelligence shall establish such committees of collectors, producers and users of intelligence as he deems appropriate to assist in his conduct of his responsibilities.
4. Pending the establishment of such Intelligence Community organizations as are deemed necessary for effective implementation of the responsibilities assigned in the Executive Order to the Director of Central Intelligence, the United States Intelligence Board shall continue to exercise the functions hitherto assigned to the Board, and the committees which exist to support the Board, and through it the Director of Central Intelligence, shall continue to function as presently constituted.
5. Effective upon issuance of this directive, the Intelligence Resources Advisory Committee is disestablished, its functions having been subsumed in the responsibilities assigned in the Executive Order to the Committee on Foreign Intelligence.

COMMITTEE ON FOREIGN INTELLIGENCE DIRECTIVE 1/3
INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL (IR&DC)
(Effective February 1976)

1. Pursuant to the responsibilities assigned to the Committee on Foreign Intelligence in the Executive Order, "United States Foreign Intelligence Activities," dated 18 February 1976, the Intelligence Research and Development Council (IR&DC) is hereby established as a permanent subcommittee of the Committee on Foreign Intelligence.

2. Mission

The Intelligence Research and Development Council shall explore new directions and techniques in both the hard and soft sciences which hold promise for intelligence and identify those it recommends for program resource support and application. The Council shall maintain a continuing knowledge of the allocation and uses of R&D resources related to intelligence and advise the Committee on Foreign Intelligence on R&D strategy and technologies that will best contribute to the attainment of national intelligence objectives.

3. Functions

It shall be the function of the Intelligence Research and Development Council to:

a. Review national intelligence R&D programs and advise the Committee on Foreign Intelligence regarding their effectiveness in satisfying intelligence goals and objectives.

b. Identify those technology areas in both the hard and soft sciences where intelligence needs are unique and for which intelligence program support is required for development.

c. Review the rationale and perspective for proposed intelligence R&D in the context of present and emerging technology and analytic methodology; advise the Committee on Foreign Intelligence as to appropriate funding level options for R&D in the National Foreign Intelligence Program, and indicate what R&D in support of intelligence objectives can be accomplished within the National Foreign Intelligence Program and by other funding sources.

d. Establish and maintain appropriate means of continuing inter-program communication of technical results, concepts and plans in critical technologies, including analytic methodologies.

4. Organization

a. The Intelligence Research and Development Council membership will be as follows:

- Director, Defense Research and Engineering,
Chairman
- Under Secretary of the Air Force
- Under Secretary of the Navy
- Deputy Assistant Secretary of Defense (Intelligence)
- Director, Telecommunications and Command and
Control Systems, Office of the Secretary of Defense
- Director, Advanced Research Projects Agency
- Director, Defense Intelligence Agency
- Assistant Secretary of the Army (R&D)
- Associate Deputy Director for Science and
Technology, Central Intelligence Agency
- Deputy Director for Research and Development,
National Security Agency

b. Subcommittees, ad hoc committees, and working groups may be formed at the discretion of the Chairman.

c. Members may designate alternate members to serve in their absence, if desired. Other personnel who participate in Council-related matters shall be accredited to the Council by the appropriate member.

d. The Council will be supported by an Executive Director and Secretariat provided by the Deputy to the DCI for the Intelligence Community.

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THE INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL

The Intelligence Research and Development Council (IR&DC) was established in November 1973 as a permanent subcommittee of the Intelligence Resources Advisory Committee (IRAC). It is chaired by the Director, Defense Research and Engineering, Dr. Malcolm R. Currie. Council membership consists of: the Deputy Assistant Secretary of Defense for Intelligence; Deputy Director for R&D, National Security Agency; the Deputy Director, Defense Intelligence Agency; the Director, Defense Advanced Research Projects Agency; the Under Secretaries of the Navy and Air Force; the Assistant Secretaries of the Army, Navy, and Air Force for R&D; the Associate Deputy Director for Science and Technology, Central Intelligence Agency; and the Director, Telecommunications and Command and Control Systems, Office of the Secretary of Defense.

The Council meets monthly in the Pentagon for a four-hour session. A formal report to the Chairman, IRAC, is made each year summarizing the past year's activities, consolidating recommendations, and projecting the ensuing year's activities. During the past two years, the Council has reviewed all R&D programs of its member organizations. Several subcommittees have been formed to address problems that have surfaced during Council sessions (Attachment). They are: the Space Shuttle Subcommittee whose charge is to determine innovative applications for intelligence purposes; the Wideband Data Link Subcommittee which is tasked to inventory the wideband data links under development, review anti-jam policy, and recommend a course of action that maximizes interoperability; the Mass Memory Technology Subcommittee whose objective is to assess and develop plans for acceleration of basic and exploratory research in this critical area; the Electromagnetic Intercept and Position Fixing Subcommittee whose goal is to develop a common technology base among the many tactical programs; the Analysis, Information Processing, and Presentation Subcommittee who is tasked to inventory and assess competing technology efforts among COINS, SAFE, NMIC, and several tactical systems; the Image Processing Subcommittee which is concerned with developing recommendations for long-range R&D in this technology area; the Remote Sensor Technology Subcommittee which is charged with development of a Community plan for R&D and application of this technology to maritime intelligence collection objectives; and the Nuclear Test Detection Technology Subcommittee which is tasked to review the U.S. capability to monitor foreign nuclear tests as related to national treaty verifications and to recommend technical areas for new initiatives or emphasis. As a result of subcommittee work there are, at present, approximately twenty action items being worked within the Intelligence and R&D communities, including actions by the Services, JCS, NSA, DARPA, and CIA.

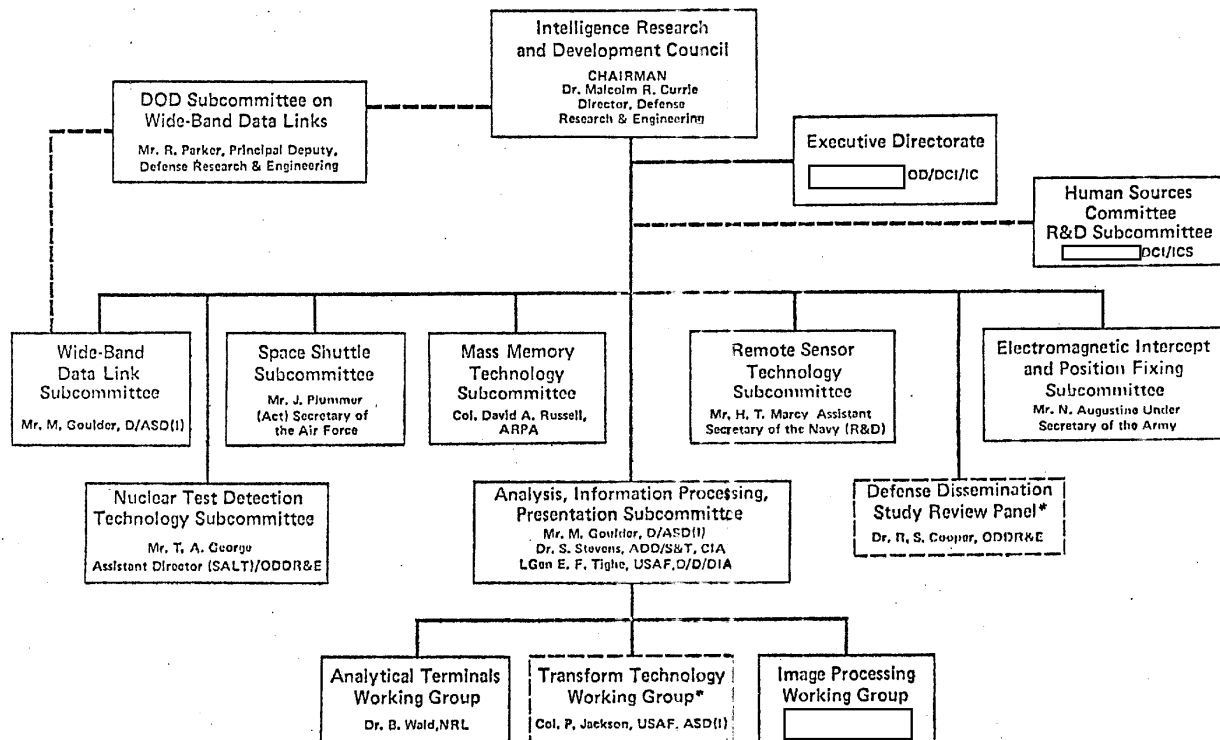
Future plans call for the Council to continue to address key problems as they surface and formulate recommendations, perform trends analyses and technological forecasting studies from the base now established, and provide direction to the several subcommittees in being. Administrative support to the Chairman and the Council is provided by the Intelligence Community Staff.

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INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL 1975



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* Disestablished

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Pre-CFI

24 February 1976

Tab A: Talking Points, Pre-CFI Meeting

Tab B: Minutes of the 18 February CFI Meeting

Tab C: MFR, Meeting with Latimer and Slack, 2/23/76

Tab D: MFR, Telecon with Hardy and Cargill, 2/23/76

Tab E: Talking Paper for the DCI on National Tactical

Tab F: Draft CFID's

Tab G: IR&D

Pre-CFI

24 February 1976

1. Program and Budget Cycles and Definition of NFIP.
(This needs to be worked out jointly between IC Staff and DoD. Will have a paper -- complete with agreements, disagreements, options and alternatives -- for the next meeting of CFI.)
2. The IC Staff (it needs reorganization)
 - Will move as quickly as possible to reorganize and will welcome assignments from various agencies. One key matter not yet resolved is how to arrange for national intelligence production and the nature of a follow-on to USIB.
 - Meanwhile: want to avoid locking the Community Deputy into detailed arrangements he may want otherwise;
 - Cannot be exclusively a joint CIA-DoD staff or a staff made up of reps only from CFI members. Need input from State, Services, all members of the Community.
 - Will have a report for CFI on new organization shortly.
3. "Management policy" for national programs.
(Endows CFI with powers intended to go beyond narrow resource concerns.)
 - Can brief orally or table a memo.
4. National-tactical.
(There is indeed a concern here for CFI. It is not one dealing with tactical resources. The issue is primarily substantive -- how to insure nationally-acquired data meets tactical needs and vice versa. IC Staff is devoting staff attention to this; we need a DoD point of contact.
5. Status report on downtown location (if available).

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6. Draft directives
 - Temporary continuation of USIB
 - Proposed categories for CFID directives
 - IRDC set up as subcommittee of CFI
 - Analysis of NSCID's and DCID's continues
 7. Report by Chairman on session with OMB director.
 8. Housekeeping
 - to be Executive Secretary of CFI?
 - Have expertise on hand to talk to individual agenda items?